

Mains Practice Question

Q. Social audit mechanisms have emerged as important tools for ensuring accountability in governance. Evaluate their effectiveness with special reference to MGNREGA. **(250 words)**

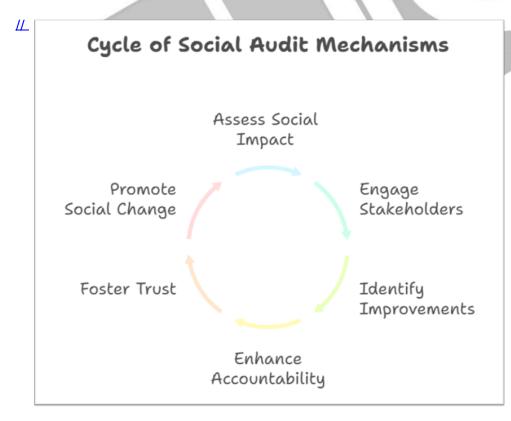
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Approach

- Introduce the answer by defining Social Audit
- Give Arguments to Social Audit Mechanisms As a Tool for Ensuring Accountability in Governance:
- Highlight the Effectiveness of Social Audits in MGNREGA
- Suggest a Way Forward
- Conclude suitably.

Introduction

Social audits are participatory processes where citizens critically assess the implementation of government schemes to ensure accountability and transparency. Mandated under **Section 17 of the MGNREGA Act,** since 2005, it aims to empower rural communities by exposing discrepancies and improving service delivery.



Body

Social Audit Mechanisms As a Tool for Ensuring Accountability in Governance:

- Transparency in Public Expenditure: Social audits provide detailed scrutiny of government schemes, budgets, and their implementation.
 - By making financial records and implementation details accessible to the public, they expose irregularities, such as **corruption**, **diversion of funds**, **or inefficiencies**.
- Empowerment of Citizens: Social audits involve community participation, where citizens directly assess the implementation of government programs.
 - This fosters a sense of ownership among the beneficiaries and allows them to voice grievances.
- Reduction in Corruption: Public disclosure of audit findings deters corrupt practices among officials and contractors.
 - Peer pressure and community monitoring ensure adherence to ethical standards.

Effectiveness of Social Audits in MGNREGA

- Key Achievements:
 - **Transparency and Anti-Corruption**: Social audits have exposed **irregularities** such as fake muster rolls, ghost beneficiaries, wage misappropriation, and substandard assets.
 - For instance, in **Andhra Pradesh**, social audits have uncovered large-scale irregularities and facilitated recovery of funds.
 - Participatory Democracy: Social audits empower marginalized communities to challenge entrenched power structures.
 - They provide a public platform for collective scrutiny, as witnessed in Jansunwai (public hearings) initiated by civil society groups like the Mazdoor Kisan Shakti Sangathan (MKSS).
 - Improved Implementation: States like Kerala (100% audit coverage) and Telangana (40.5%) demonstrate that social audits improve transparency, enhance public trust, and ensure quality implementation.
 - Institutionalization of Accountability: With funds worth 0.5% of MGNREGA expenditure allocated for audits, Social Audit Units (SAUs) operate independently of implementing authorities, ensuring impartiality.
 - Regular audits also compel administrative authorities to remain vigilant.

Challenges in Implementation:

- Low Coverage: As per recent MIS data, only 6 states have completed social audits in over 50% of Gram Panchayats; lagging states include Madhya Pradesh (1.73%), Rajasthan (34.74%), and others.
- Lack of Awareness: Many rural communities remain unaware of their rights under MGNREGA, limiting their participation.
- Political and Bureaucratic Resistance: Local elites and political leaders often perceive social audits as a threat to their influence, as seen in Rajasthan (2009) where audits faced opposition from panchayat officials.
- Weak Follow-Up Mechanism: Findings of audits often fail to translate into corrective action due to administrative inertia and lack of accountability frameworks.
- **Resource Deficit:** Many states underfund SAUs, leading to inadequate training, staffing, and infrastructure for conducting effective audits.
- **Harassment of Whistleblowers:** Social auditors and whistleblowers face threats and harassment from vested interests.

Way Forward

- Strengthening Institutional Mechanisms: Establish dedicated Social Audit Units (SAUs) in all states, with adequate funding and personnel, as recommended by the Ministry of Rural Development.
- Capacity Building and Training: Conduct regular training programs for social audit personnel, including auditors, officials, and grassroots workers.
 - Develop a standardized social audit methodology to ensure uniformity and quality.

- Foster Civil Society-State Collaboration: Engage civil society organizations (CSOs) and grassroots movements in audit processes to enhance inclusivity and accountability.
 Institutionalize jan sunwais and make them mandatory under all MGNREGA audits.
- Technological Integration: Use digital tools for real-time tracking of work allocation, wage payments, and grievance redressal to complement social audits.
 - Leverage **geo-tagging and mobile applications** to verify worksites and ensure transparency.
- **Expanding the Scope of Social Audits:** Extend social audits to monitor other welfare schemes like food security, health, and pensions to ensure holistic governance accountability.
- Awareness and Community Mobilization: Conduct awareness campaigns to educate rural communities about their rights under MGNREGA and the role of social audits.
 - Encourage **participation by women, SC/ST groups,** and other marginalized communities.

Conclusion

Social audits under MGNREGA represent a **citizen-driven approach to governance**, ensuring accountability between policy and implementation. Despite challenges, strengthening participation, institutional mechanisms, and political will can maximize their impact. These **audits promote transparency, foster trust, and support inclusive development,** reinforcing democratic values in India.

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