

# Impeachment Process and Judicial Accountability in India

Prelims: Article 124(4), Article 218, Judges Inquiry Act 1968, Bangalore Principles of Judicial Conduct 2002, Restatement of Values of Judicial Life 1997, Supreme Court, High Court, Parliament

Mains: <u>Judicial Accountability in India</u>, <u>Ethical Standards for Judges</u>, <u>Independence of Judiciary</u> and <u>Accountability</u>

#### Source: IE

### Why in News?

Recently, an <u>impeachment motion</u> is being considered against a <u>sitting</u> judge of the Allahabad <u>High</u> <u>Court</u> following his <u>controversial remarks</u> at an event organized by a religious organisation. The remarks, deemed by many as communally charged, have raised concerns about <u>judicial propriety and impartiality</u>.

### What is the Impeachment Process for Judges in India?

- About:
  - Impeachment, though not explicitly mentioned in the Constitution, refers colloquially to the process by which a judge can be removed from office by Parliament.
  - The impeachment process for judges in India serves as a crucial mechanism to uphold <u>judicial accountability</u> while preserving the independence of the judiciary.
- Constitutional Safeguards and Grounds for Impeachment:
  - Article 124(4): The article outlines the removal process for Supreme Court judges, which
    is applicable to High Court judges as per <u>Article 218</u>. The grounds for impeachment are
    explicitly limited to "proved misbehaviour" and "incapacity".
    - **Proved Misbehavior:** Actions or conduct by a judge that breaches the **ethical** and **professional standards** of the judiciary.
    - Incapacity: A judge's inability to perform judicial duties due to physical or mental infirmity.
- Steps in the Impeachment Process:
  - Initiation of Motion:
    - A motion for impeachment must be supported by at least 100 members in the <u>Lok</u>
       <u>Sabha</u> or 50 members in the <u>Rajya Sabha</u>.
    - The **Speaker or Chairman** may review relevant materials and consult individuals before deciding whether to admit or reject the motion.
      - For example in 2018, the motion against Chief Justice Dipak Misra was rejected after due consideration.
    - This ensures that the process cannot be initiated casually or without significant support from elected representatives.
  - Formation of an Inquiry Committee:
    - Upon admission of the motion, the <u>Speaker</u> of the Lok Sabha or the Chairman of

the Rajya Sabha constitutes a **three-member committee** comprising:

- The Chief Justice of India or a Supreme Court judge.
- The Chief Justice of a High Court.
- A distinguished jurist.
- The committee conducts a thorough inquiry into the allegations, **gathering evidence** and examining witnesses to determine the validity of the charges.
- Committee Report and Parliamentary Debate:
  - The committee submits its findings to the **presiding officer** of the House where the motion was introduced. If the judge is found guilty of the alleged misconduct or incapacity, the report is debated in Parliament.
  - Both Houses of Parliament must approve the motion with a <u>special majority</u>, requiring:
    - A majority of the total membership of the House.
    - At least two-thirds of the members present and vote.
- Final Removal by the President:
  - Once the motion is adopted in both Houses it shall be presented to the **President** in the same session in which the motion has been adopted.
- Checks and Balances:
  - High Thresholds for Impeachment: The stringent requirements for initiating and approving an impeachment motion protect against misuse of the process.
  - Objective Inquiry by Experts: The inclusion of judicial and legal experts in the inquiry committee ensures a fair and impartial investigation.
  - Parliamentary Oversight: By involving both Houses of Parliament, the process ensures accountability through democratic scrutiny.
- Instances of Impeachment Attempts:
  - India has witnessed a few attempts at impeachment, with notable cases like those of Justice V. Ramaswami (1993) and Justice Soumitra Sen (2011).
    - While none have resulted in a complete removal, these instances highlight the process's rigor and its role in upholding accountability.

### What Guidelines Regulate Judges' Public Statements?

- Freedom of Expression with Responsibility: Judges, like all citizens, are entitled to freedom of speech and expression under <a href="Article 19(1)(a)">Article 19(1)(a)</a> of the Constitution. However, this right is subject to reasonable restrictions to maintain public order, morality, and the integrity of their office.
  - Public statements by judges must be measured and avoid any hint of bias or partiality, ensuring that they uphold the dignity of their judicial office.
- Bangalore Principles of Judicial Conduct (2002)
- Restatement of Values of Judicial Life (1997)
- In-House Mechanisms for Judicial Conduct: The judiciary has internal protocols to address instances where judges' public statements may be seen as inappropriate or controversial.
- Specific Guidelines on Judicial Restraint:
  - Non-Interference in Political Matters: Judges are expected to abstain from commenting on political events or policies to avoid being perceived as partisan.
  - Refraining from Prejudging Cases: Judges must avoid making statements
    about ongoing cases or legal issues that could be interpreted as prejudgment or bias.
  - No Participation in Controversial Events: Judges should avoid participating in
    events or forums that could appear to compromise their independence or align them with
    a specific ideology or group.
- Supreme Court Observations:
  - In <u>Justice C.S. Karnan's case</u> (2017), the court highlighted the damage caused by a judge's public statements undermining the judiciary's integrity.
- Challenges in Implementation Guidelines:
  - Lack of Codified Rules: Some aspects of judicial behavior, such as public statements, rely on conventions rather than statutory regulations.
  - Gray Areas in Freedom of Speech: Balancing a judge's right to free expression with their responsibility to maintain judicial propriety is often subjective.

## How can the Judiciary Uphold Impartiality in a Diverse Society?

- Adherence to Constitutional Values: The Constitution enshrines principles
  of equality, justice, and secularism, which serve as the judiciary's guiding framework.
  - Judges must interpret and apply these principles without prejudice or favor.
- Ensuring Representation in the Judiciary:
  - **Inclusive Recruitment:** Ensuring that judges from varied backgrounds, **including underrepresented communities**, are appointed to the bench.
  - **Gender Balance:** Encouraging greater **representation of women** in the judiciary to address gender biases in legal interpretation.
  - Awareness of Marginalized Groups: Judges must be trained to recognize the <u>challenges faced by minorities</u> and marginalized communities.
- Education and Sensitisation of Judges:
  - Training on Diversity and Equality: Judicial academies should regularly conduct programs on cultural competence, implicit bias, and sensitivity towards social diversity.
  - Awareness of Historical Disparities: Judges must understand the systemic inequities that exist within society and how these affect individuals' access to justice.
- Objective Decision-Making:
  - **Judicial decisions** must be based solely on facts, evidence, and applicable laws, without being influenced by the identities of the parties involved.
  - Judges must provide **well-reasoned judgments** that demonstrate their neutrality and adherence to the rule of law.
- Addressing Systemic Biases in the Judiciary:
  - Review of Precedents: Courts should critically examine past judgments to identify and address instances where biases may have influenced decisions.
  - **Equitable Interpretation of Laws:** Judges must ensure that laws are applied in a manner that **promotes equality and justice**, particularly for disadvantaged groups.
- Proactive Measures to Protect Vulnerable Groups:
  - Social Justice Bench: Special benches, such as the one established by the Supreme Court in 2014, focus on addressing issues affecting marginalized communities.
  - Legal Aid and Pro Bono Services: Ensuring legal assistance for economically weaker sections enhances inclusivity and impartiality.
- The Role of Civil Society and Media:
  - An informed <u>civil society</u> and <u>vigilant media</u> can act as watchdogs, ensuring that judicial impartiality is maintained.
  - Constructive criticism and scrutiny of judicial actions help reinforce accountability without compromising independence.

#### Conclusion

**Maintaining impartiality and public trust** is vital for the judiciary in a diverse democracy like India. Instances of controversial conduct underscore the need for **balancing judicial accountability with independence**. Robust impeachment mechanisms, adherence to constitutional values, and proactive measures like **training and inclusive representation** are essential to uphold the judiciary's integrity and reinforce its role as a guardian of justice and equality.

### **Drishti Mains Question:**

Judicial accountability is essential to uphold the credibility and impartiality of the judiciary, especially in a diverse society like India. Comment.

### **UPSC Civil Services Examination, Previous Year Questions (PYQs)**

#### **Mains**

Q1. Explain the reasons for the growth of public interest litigation in India. As a result, has the Indian Supreme Court emerged as the world's most powerful judiciary? (2024)

- Q2. Discuss the desirability of greater representation to women in the higher judiciary to ensure diversity, equity and inclusiveness. **(2021)**
- Q3. Critically examine the Supreme Court's judgement on 'National Judicial Appointments Commission Act, 2014' with reference to appointment of judges of higher judiciary in India. (2017)

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