

Defence Acquisition Procedure 2020

Why in News

Recently, a new **Defence Acquisition Procedure (DAP)** (erstwhile Defence Procurement Procedure or DPP), 2020 was released by the Ministry of Defence (MoD).

Key Points

- About: The DAP contains policies and procedures for procurement and acquisition from the capital budget of the MoD in order to modernise the Armed Forces including the <u>Coast Guard</u>.
- Background: The first Defence Procurement Procedure (DPP) was promulgated in 2002.
 - A <u>committee under the chairmanship of Director General (Acquisition)</u> was constituted to review the <u>Defence Procurement Procedure (DPP) 2016.</u>
 - **DPP 2016** was released replacing the DPP 2013 based on the recommendations of **Dhirendra Singh committee.**
 - It focussed on indigenously designed, developed and manufactured weapon systems.
 - It was facing several issues like lack of transparency (leading to Rafale Scam), inconvenient offset regulations etc.
- **Objective:** Turning India into a global manufacturing hub.
 - Aligned with the vision of the Government of <u>Atmanirbhar Bharat</u> and empowering Indian domestic industry through <u>Make in India</u> initiative.
- Salient Features:
 - For <u>Ease of Doing Business</u>:
 - Time Bound Defence Procurement Process and Faster Decision Making: By setting up a <u>Project Management Unit</u> to support contract management and to streamline the Acquisition process.
 - **Revised Offset Guidelines**: Preference will be given to manufacture of complete defence products over components and various multipliers have been added to give incentivisation in discharge of offsets.
 - Further, there will be **no offset clause** in government-to-government, single vendor and Intergovernmental Agreements (IGA).
 - **Offsets** are a portion of a contracted price with a foreign supplier that must be **re-invested in the Indian defence sector,** or against which the government can purchase technology.
 - Multipliers are credit values earned on offset transactions. A multiplier of 3
 means a foreign company can claim credits upto three times of its actual
 offset investment.
 - The offset policy for defence deals **was adopted in 2005** for all defence capital imports above Rs. 300 crore under which the foreign vendor is required to invest at least 30% of the value of the contract in India.

- Offset clause was hindering the transfer of technology, according to a recent CAG report.
- Rationalization of Procedures for Trials and Testing: Scope of trials will be restricted to physical evaluation of core operational parameters.
- To Develop India into Global Manufacturing Hub:
 - FDI in Defence Manufacturing: Provisions have been incorporated like a new category 'Buy (Global Manufacture in India)', to encourage foreign companies to set up manufacturing through its subsidiary in India.
- To promote Make in India and Atmanirbhar Bharat initiatives:
 - Reservation in Categories for Indian Vendors: Some categories like Buy (Indian Indigenously Designed Developed and Manufactured -IDDM), Production Agency in Design & Development etc. will be exclusively reserved for Indian Vendors and FDI of more than 49% is not allowed.
 - Ban on Import of Certain Items: With a view to promote domestic and indigenous industry, the MoD will notify a list of weapons/platforms banned for import.
 - Indigenisation of Imported Spares: Steps to promote manufacturing of parts in India have been taken. This includes establishment of co-production facilities through Intergovernmental Agreements (IGA) achieving 'Import Substitution' and reducing Life Cycle Cost.
 - Overall Enhancement in Indigenous Content (IC): This has been done in all the categories, for products like softwares etc, as follows: ## Category | DPP 2016 | DAP 2020 | Min 40% | Min 50% | Min

Category	D11 2010	DAI 2020
Buy (Indian-IDDM)	Min 40%	Min 50%
Buy (Indian)	Min 40%	Indigenous design – Min 50% Otherwise – Min 60%
Buy & Make (Indian)	Min 50% of Make	Min 50% of Make
Buy (Global – Manufacture in India)	Category did not exist	Min 50% of Buy plus Make
Buy (Global)	Category did not exist	Min 30% for Indian vendors

Other Features

- **Cost Cutting: Leasing** has been introduced as a new category for acquisition in addition to the existing 'Buy' and 'Make' categories so that periodical rental payments are made instead of huge capital investment.
- This will be useful for military equipment not used in actual warfare like transport fleets, trainers, simulators, among others.

Other Related Initiatives:

- Recently, the Ministry of Defence has formulated a <u>Draft Defence Production and Export Promotion Policy 2020</u> (**DPEPP 2020**).
- Innovations for Defence Excellence (iDEX) has been operationalised to provide necessary incubation and infrastructure support to the startups in the defence area.
 - iDEX would be further scaled up to engage with 300 more startups and develop 60 new technologies/products during the next five years.
- Mission Raksha Gyan Shakti was launched to promote a greater culture of innovation and technology development and file a higher number of patents in Defence Public Sector Undertakings (DPSUs), Ordnance Factory Board (OFB).
 - It would be scaled up for promoting the creation of Intellectual Property in the sector and its commercial utilisation.

Way Forward

- Self-reliance in defence manufacturing is a crucial component of effective defence capability and to maintain national sovereignty and achieve military superiority. The DAP 2020 not only protects the interests of domestic manufacturers by <u>indigenization of technology</u>, but also provides impetus to foreign investment in the country.
- Given the key geostrategic challenges, emanating from the threat of two-front war (against <u>China</u> and <u>Pakistan</u> combinedly), India needs to carry out much-needed <u>defence reforms</u>. DAP 2020 is

the one of the many needed defence reforms.

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